

# People, Procedures, and a Policy: Electronic Health Records and Public Records Law

2016 Annual State Health Director's Conference  
January 21, 2016

Presented by the Records Analysis Unit  
NC Department of Natural and Cultural Resources



State Archives of North Carolina  
NATURAL AND CULTURAL RESOURCES

State Archives of North Carolina  
Government Records Section

# Public Records Laws

✓ NCGS 121

✓ NCGS 132



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# N.C.G.S. 132

## Chapter 132.

### Public Records.

#### § 132-1. "Public records" defined.

(a) "Public record" or "public records" shall mean all documents, papers, letters, maps, books,

**regardless of physical form or characteristics**

law or ordinance in connection with the transaction of public business by any agency of North Carolina government or its subdivisions. Agency of North Carolina government or its subdivisions shall mean and include every institution, board, commission, unit, special district,

**in connection with the transaction of public business**

(b) The public records and public information compiled by the agencies of North Carolina government are the **property of the people**. Therefore, it is the policy of this State that the people be provided with such information free or at minimal cost unless otherwise provided by law. "Minimal cost" shall mean the actual cost of reproducing the public record or public information.

1.)

**free or at minimal cost**



# Public Records Requests

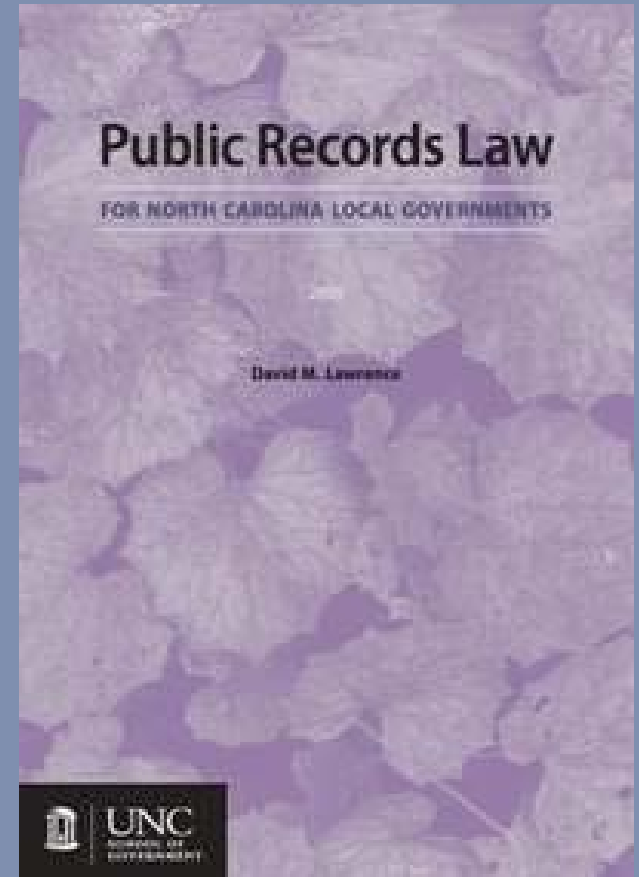


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# Confidentiality

- HIPAA Privacy Rule
- NCGS 130A-12
- NCGS 130A-45.8





**RECORDS RETENTION AND  
DISPOSITION SCHEDULE**

**LOCAL HEALTH  
DEPARTMENTS**

<b>STANDARD-6. PUBLIC RELATIONS RECORDS</b>	<b>46</b>
<b>STANDARD-7. RISK MANAGEMENT RECORDS</b>	<b>49</b>
<b>PROGRAM OPERATIONAL RECORDS</b>	<b>53</b>
<b>STANDARD-8. ADULT HEALTH RECORDS</b>	<b>53</b>
<b>STANDARD-9. ALL HEALTH DEPARTMENT PROGRAMS</b>	<b>55</b>

**DIVISION OF HISTORICAL RESOURCES**  
Archives and Records Section  
Government Records Branch

September 7, 2007



# Program Operational Records

Adult Health Records

All Health Dept. Programs

Animal Control Programs

Business Office & Patients'  
Financial Records

Environmental Health  
Records

Epidemiology Records

Health Education Records

Home Health Records

Laboratory Records

Maternal & Child Health  
Records

Orthopedic Records

Patient Clinical Records

Pharmacy Records

Radiology Records

School Health Records

Vital Records

Women, Infants, And  
Children (WIC) Records





**STANDARD-9. ALL HEALTH DEPARTMENT PROGRAMS**

Public health records created or received in local health departments and used to manage and monitor federal, state, and local programs.

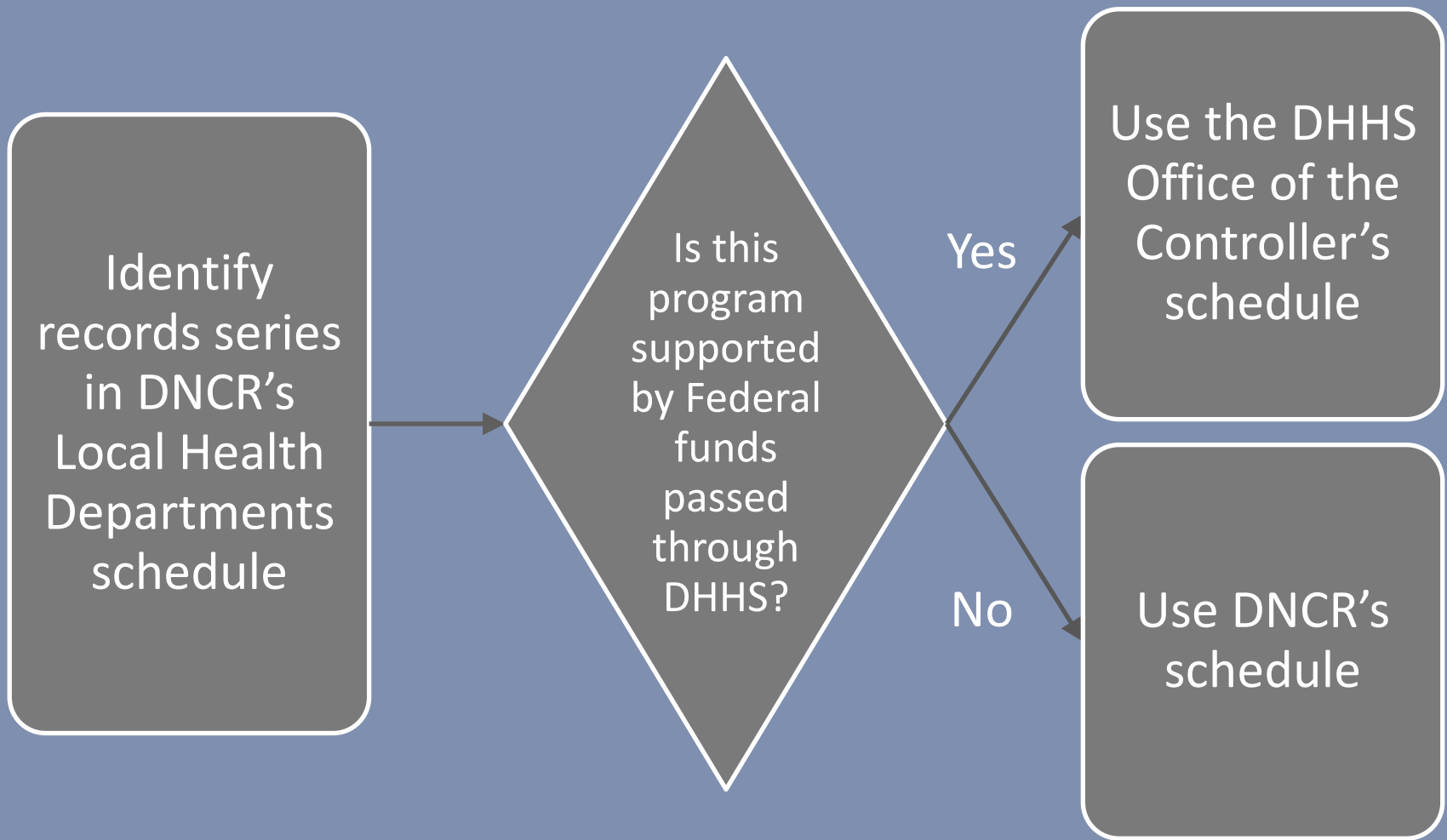
Comply with applicable provisions of G.S. §130A-12 regarding confidentiality of local health department records containing privileged patient medical information, or information protected under 45 CFR Parts 160 and 164 (Health Insurance Portability and Accountability Act - HIPAA).

ITEM #	STANDARD-9: ALL HEALTH DEPARTMENT PROGRAMS		
	RECORD SERIES TITLE	DISPOSITION INSTRUCTIONS	CITATION
1.	<b>ACCREDITATION RECORDS</b> Records generated or accumulated to prove compliance with those standards outlined by accrediting agencies whether public or private. File includes public notices requiring support and/or	a) Retain records with historical value permanently. b) Destroy in office remaining records 6 months after expiration date of applicable accreditation period to which the records	10A NCAC 48A-0101
2.	<b>CLIN</b> Record summary record  See also	<i>Retention Note: Records supporting the expenditure of federal funds passed through the Department of Health and Human Services may be destroyed on a fiscal year basis when written permission has been received from the DHHS Office of the Controller.<sup>1</sup></i>	
3.	<b>ENCL</b> Forms staff and clients.		
4.	<b>FEE SCHEDULES</b> Billing guides and schedules of fees charged for services.	Destroy in office 5 years after superseded. Records involved in a pending audit, legal or other official action may not be destroyed before that audit or action is resolved.*  <i>Retention Note: Records supporting the expenditure of federal funds passed through the Department of Health and Human Services may be destroyed on a fiscal year basis when written permission has been received from the DHHS Office of the Controller.<sup>1</sup></i>	

\*See AUDITS, LITIGATION AND OTHER OFFICIAL ACTIONS, page vii.

<sup>1</sup>See "DHHS Records Retention and Disposition Schedule for Grants". This document is published semiannually by the DHHS Controller's Office.

# DHHS Controller's Schedule for Grants



# Records Retention

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- [Records Retention and Disposition Schedule Memorandum](#) (September 2014)
- [Records Retention and Disposition Schedule Background](#) (September 2014)
- [Records Retention and Disposition Schedule Spreadsheet](#) (September 2014)-REV-02.05.2015



*Other Sites of Interest:*

[Office of State Controller \(OSC\)](#)

[Office of State Auditor \(OSA\)](#)

[Department of State Treasurer](#)

[National Association of State Human Services Finance Officers](#)

[NC Office of the Controller  
Home Page](#)

[NC Department of Health and  
Human Services](#)

[North Carolina Home Page](#)

## North Carolina Department of Health and Human Services Controller's Office Attachment to Memorandum entitled "North Carolina DHHS Records Retention and Disposition Schedule for Grants"

Grant Name (North Carolina Accounting System Name/Official Grant Name)	State Fiscal Year To Be Purged	Date that Fiscal Records May Be Purged
Cuban-Haitian Refugee	SFY 04	May 1, 2012
Cuban-Haitian Refugee	SFY 05	November 1, 2012
Cuban-Haitian Refugee 90RQ0033/01-03 FFY 2009 - 2011	SFY 09	Do Not Purge - Retain Files
Cuban-Haitian Refugee 90RQ0033/01-03 FFY 2009 - 2011	SFY 10	Do Not Purge - Retain Files
Cuban-Haitian Refugee 90RQ0033/01-03 FFY 2009 - 2011	SFY 11	Do Not Purge - Retain Files
Improving Child Welfare Outcomes Through Systems of Care	SFY 04	May 1, 2011
Improving Child Welfare Outcomes Through Systems of Care	SFY 05	June 1, 2012
Improving Child Welfare Outcomes Through Systems of Care	SFY 06	Do Not Purge - Retain Files
Improving Child Welfare Outcomes Through Systems of Care	SFY 07	Do Not Purge - Retain Files
Refugee School Impact	SFY 05	Do Not Purge - Retain Files
Refugee School Impact	SFY 06	Do Not Purge - Retain Files
Refugee School Impact 90ZE0076/01-05 2005 - 2009	SFY 05	Do Not Purge - Retain Files
Refugee School Impact 90ZE0076/01-05 2005 - 2009	SFY 06	Do Not Purge - Retain Files
Refugee School Impact 90ZE0076/01-05 2005 - 2009	SFY 07	Do Not Purge - Retain Files
Refugee School Impact 90ZE0076/01-05 2005 - 2009	SFY 08	Do Not Purge - Retain Files
Refugee School Impact 90ZE0076/01-05 2005 - 2009	SFY 09	Do Not Purge - Retain Files
Child Support ARRA	SFY 09	Do Not Purge - Retain Files
Child Support ARRA	SFY 10	Do Not Purge - Retain Files
Food Stamps	SFY 06	January 1, 2012
Food Stamps	SFY 07	January 1, 2013
Food Stamps	SFY 08	Do Not Purge - Retain Files
SNAP (aka Food Stamps)	SFY 09	Do Not Purge - Retain Files
SNAP (aka Food Stamps)	SFY 10	Do Not Purge - Retain Files
SNAP (aka Food Stamps)	SFY 11	Do Not Purge - Retain Files
SNAP (aka Food Stamps)	SFY 12	Do Not Purge - Retain Files
SNAP ARRA	SFY 09	Do Not Purge - Retain Files
SNAP ARRA	SFY 10	Do Not Purge - Retain Files
<b>Community Services Block Grant moved to DSS effective 7/1/2011</b>		
Community Services Block Grant	SFY 10	Do Not Purge - Retain Files
Community Services Block Grant	SFY 11	Do Not Purge - Retain Files
<b>Child Development Grants</b>		
Headstart	SFY 05	April 1, 2011
Headstart	SFY 06	April 1, 2012
CCDF - Mandatory	SFY 04	November 1, 2011

# Destruction Regulation

## North Carolina Administrative Code 7.4.M.0510

- (1) burned, unless prohibited by local ordinance;
- (2) shredded or torn so as to destroy the record content of the documents or materials concerned;
- (3) placed in acid vats so as to reduce the paper to pulp and to terminate the existence of the document or materials concerned; or
- (4) sold as waste paper, provided that the purchaser agrees in writing that the documents or materials concerned will not be resold without pulverizing or shredding the documents so that the information contained within cannot be practicably read or reconstructed.

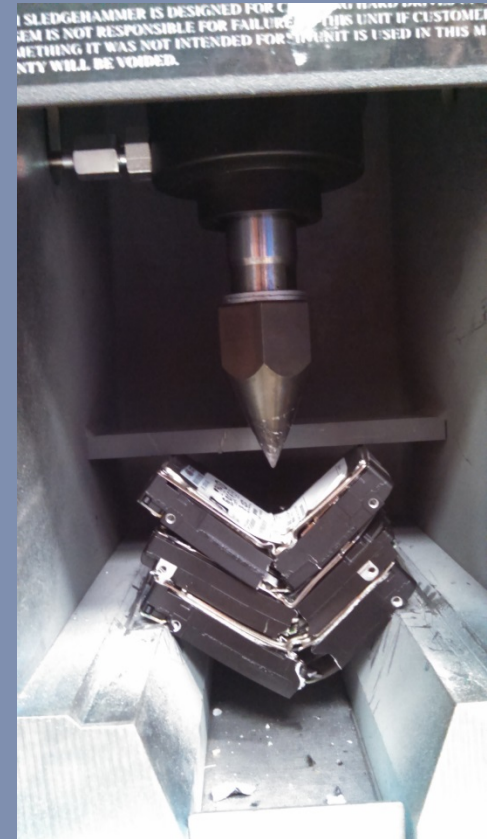


# Destruction Regulation

## North Carolina Administrative Code 7.4.M.0510

### Confidential Records

- the data, metadata, *and physical media* are destroyed in such a manner that the information cannot be read or reconstructed under any means.



Source: Carteret County IT



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# Electronic Health Records Laws

- HIPAA Security Rule
  - *HIPAA Privacy Rule extends to EHRs*
- HiTECH Act of 2009
  - *HIPAA Security Rule extends to business associates*
- NCGS 90-412





# Challenges of Electronic Records

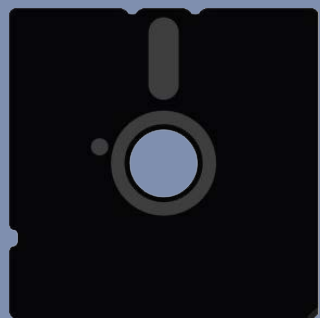
*“Digital information lasts forever – or five years, whichever comes first.”*

*-Jeff Rothenberg*

<b>Immunization Records</b>	<b>(if not in NCIR) Patient reaches age 90 years or dies, and has not received services within past 10 years</b>
<b>STD/HIV/AIDS (Clinical) Records</b>	<b>Patient’s lifetime or 10 years after documented cure</b>



# Threats to Electronic Records



1971 – 1980s



1982 – 1990s



1994 – 2000



1990s – 2000s



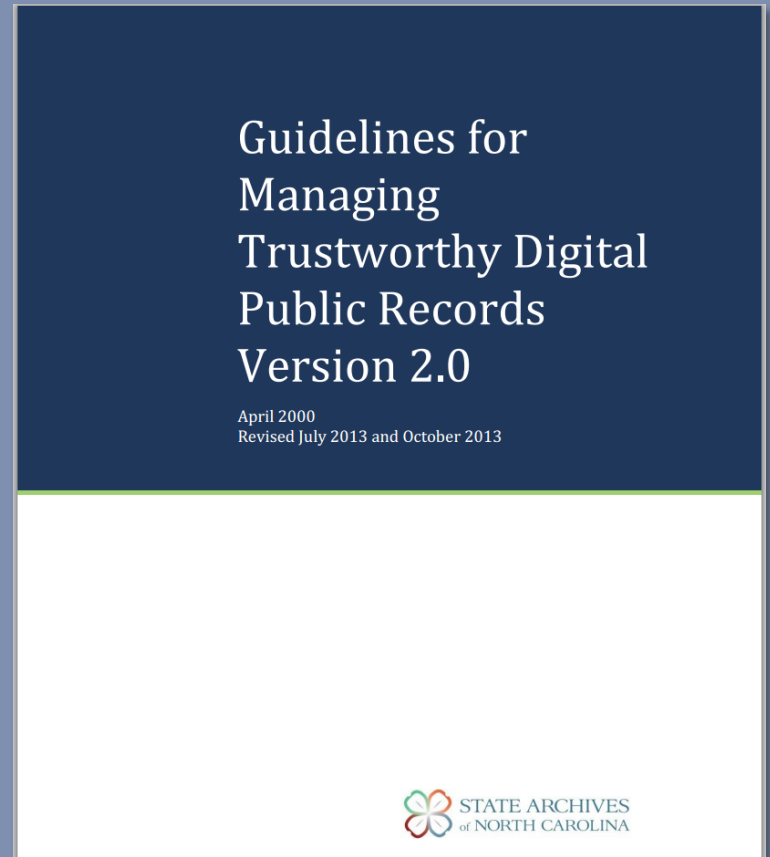
1999 - ?



2005 - ?

# Electronic Records Must Be ...

- Admissible in courts of law
- Authentic
- Reliable and trustworthy
- Accessible
- Secure



# Planning vs. reacting

“Instead of just letting the technology rush ahead of us and then trying to catch up in terms of privacy and security, we should be baking those things into the systems from the start.”

– Lillian Ablon, technology researcher  
for Rand Corp.



# 1 People



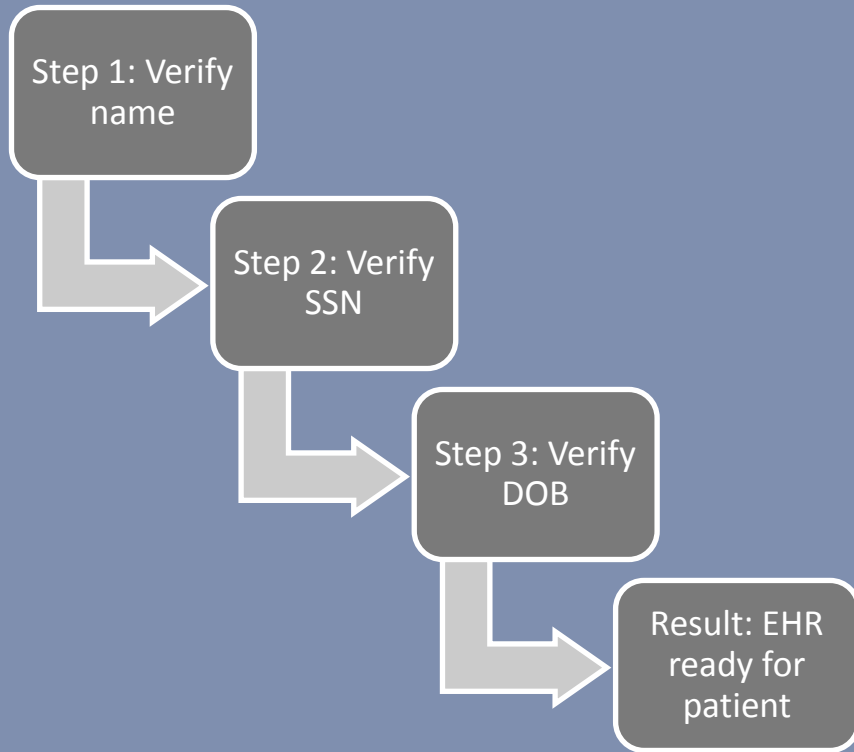
## 2 Procedures

- Produced by methods that ensure accuracy
- Accuracy: “The degree of precision to which something is correct, truthful, and free of error or distortion, whether by omission or commission” (SAA)
- “Documentation integrity involves the *accuracy* of the complete health record” (AHIMA)



## 2 Procedures

### *Procedures:*



- Step-by-step
- Detailed
- Written
- Illustrated
- Include quality control



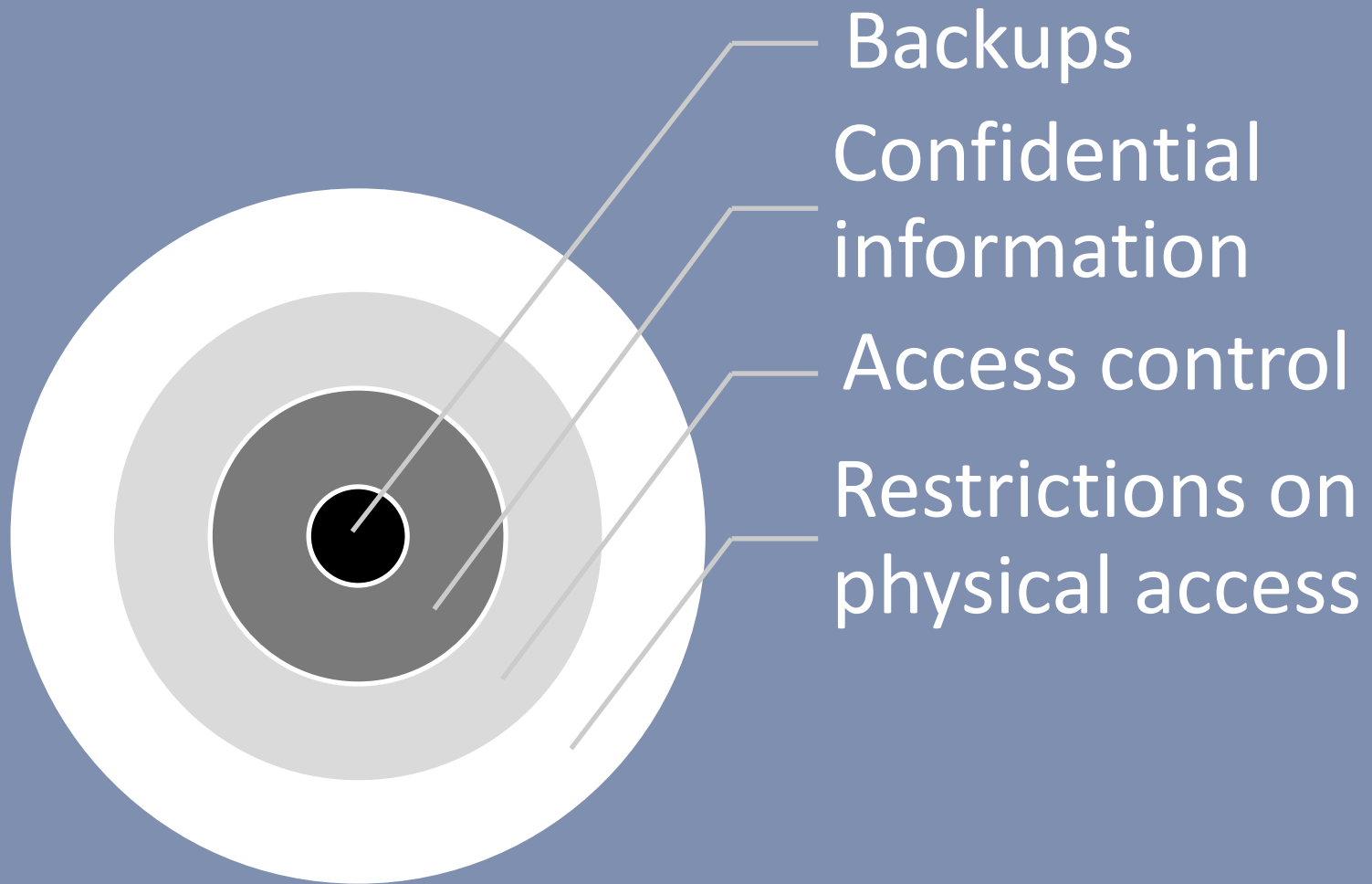
# 3 Training

**NAME: JANE SMITH, RN**

PROCEDURE	ATTENDED TRAINING?	DATE	READ PROCEDURES?	DATE	INITIALS
Scanning of Backfiles	Yes	4/15/15	Yes	3/22/15	JCN
EHR Creation	Yes	9/7/15	Yes	9/3/15	JCN
EHR Security	Yes	9/9/15	Yes	9/3/15	JCN



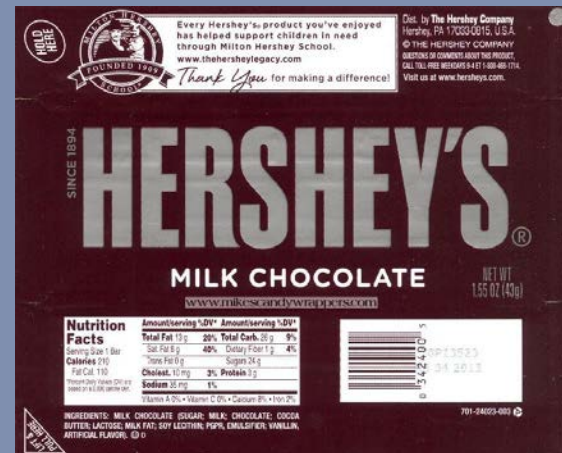
# 4 Security



# 5 Metadata



Data



Metadata

# 5 Metadata

- Maintain essential metadata alongside EHR as part of public record
- At a minimum, save:
  - File creator
  - Date created
  - Title (stored as file name)



# 5 Metadata

## Metadata commonly used by EHR systems

Type of Metadata	Examples
Application metadata	Patient account number Patient last name Patient first name Date of admission
Document metadata	User name When created When printed
File metadata	Document type (lipid profile, CT scan, x-ray, etc.) System of creation (imaging system, etc.) Creating institution (lab, specialist, etc.)
Embedded metadata	Versioning Track changes

# Audit Trails

Audit trail from 7/11/2013 to 7/16/2013; Patient: ZZTEST, APRIL [10482417]

Next Page >> Last Page >> Pg 1/11

Date/Time	User	Action	Module	Encounter	Add'l Info
7/11/2013 9:25:29 AM		View	Report	N/A	IN BASKET: STANDARD HEADER [2506]
7/11/2013 9:25:29 AM		View	Report	N/A	NCC HTML TELEPHONE W/O HX MEDS [100403]
7/11/2013 9:25:26 AM		View	Report	N/A	IN BASKET: STANDARD HEADER [2506]
7/11/2013 9:25:26 AM		View	Report	N/A	NCC HTML TELEPHONE W/O HX MEDS [100403]
7/11/2013 9:25:25 AM		Exit	Telephone Documentation Sect	TELEPHONE 7/10/2013	
7/11/2013 9:25:25 AM		Exit	Notes Section	TELEPHONE 7/10/2013	
7/11/2013 9:25:25 AM		Exit	Communication Management S	TELEPHONE 7/10/2013	
7/11/2013 9:25:25 AM		Exit	Encounter	TELEPHONE 7/10/2013	
7/11/2013 9:25:20 AM		View	Medications & Orders	TELEPHONE 7/10/2013	
7/11/2013 9:25:20 AM		View	Chart Review Letters tab	N/A	
7/11/2013 9:25:20 AM		View	Encounter	TELEPHONE 7/10/2013	
7/11/2013 9:25:20 AM		View	Telephone Documentation Sect	TELEPHONE 7/10/2013	
7/11/2013 9:25:20 AM		View	Notes Section	TELEPHONE 7/10/2013	
7/11/2013 9:25:20 AM		View	Communication Management S	TELEPHONE 7/10/2013	
7/11/2013 9:25:19 AM		View	Contacts Section	TELEPHONE 7/10/2013	
7/11/2013 9:25:19 AM		View	Reason for Call Section	TELEPHONE 7/10/2013	
7/11/2013 9:25:18 AM		View	Related Encounters	TELEPHONE 7/10/2013	Related DATs:
7/11/2013 9:25:17 AM		View	Report	N/A	IN BASKET: STANDARD HEADER [2506]
7/11/2013 9:25:17 AM		View	Report	N/A	NCC HTML TELEPHONE W/O HX MEDS [100403]
7/11/2013 9:25:16 AM		View	Report	N/A	IN BASKET: STANDARD HEADER [2506]
7/11/2013 9:25:16 AM		View	Report	N/A	NCC HTML TELEPHONE W/O HX MEDS [100403]
7/11/2013 8:47:49 AM		Exit	Orders	ORDERS 7/11/2013	
7/11/2013 8:47:49 AM		Exit	Encounter	ORDERS 7/11/2013	
7/11/2013 8:47:49 AM		Accept	Orders	ORDERS 7/11/2013	
7/11/2013 8:47:23 AM		View	Orders	ORDERS 7/11/2013	
7/11/2013 8:47:16 AM		View	Follow-up Section	ORDERS 7/11/2013	
7/11/2013 8:47:16 AM		View	Medications & Orders	ORDERS 7/11/2013	
7/11/2013 8:47:16 AM		View	Encounter	ORDERS 7/11/2013	
7/11/2013 8:47:14 AM		View	Related Encounters	ORDERS 7/11/2013	Related DATs:
7/11/2013 8:47:04 AM		View	Patient Lookup Form	N/A	
7/11/2013 8:43:07 AM		View	Report	N/A	NCC IN BASKET: STANDARD HEADER [100121]
7/11/2013 8:43:07 AM		View	Report	N/A	ORDER REPORT - DETAILED - B [2005]
7/10/2013 2:15:45 PM		View	Chart Review Letters tab	N/A	
7/10/2013 2:15:45 PM		Cancel	Letters	LETTER 7/10/2013	
7/10/2013 2:15:12 PM		View	Related Encounters	LETTER 7/10/2013	Related DATs:
7/10/2013 2:15:06 PM		View	Chart Review Letters tab	N/A	
7/10/2013 2:15:04 PM		View	Report	N/A	NCC HTML PATIENT ENCOUNTER INCLUDE UM [100560]

Audit trail = a record that shows who has accessed a computer system, when it was accessed, and what operations were performed (*Fundamentals of Law for Health Informatics and Information Management*)



# 6 Storage Media

Can you open the EHR's?

- Use recommended file formats

Can you find the EHR's?

- Organization and labeling

Have the files been tampered with?

- Hash algorithms

How hot is it?

- Recommended environmental conditions



# File Formats



## FILE FORMAT GUIDELINES FOR MANAGEMENT AND LONG-TERM RETENTION OF ELECTRONIC RECORDS

9/10/2012

State Archives of North Carolina



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# 7 Storage Media



**REFRESH IN 3-5 YEARS**



# 8 System Audit

## COUNTY HEALTH DEPARTMENT

### 2016 ASSESSMENT REPORT

#### INTERNAL AUDIT OF ELECTRONIC MEDICAL RECORDS SYSTEM

**Audit Objectives:** Confirm that electronic medical records system and processes produce accurate records; confirm that procedures are being followed

**Audit Methodology:** Quality control audit

Audit Findings.....	1
Audit Recommendations.....	2
Audit Remediation Activities.....	3



# 9 Digital Imaging

- Agencies may image any record
- Balance cost and benefit
- Costs of imaging
  - Document preparation
  - Imaging (process, quality controls)
  - Maintenance (storage, conversion)
- Non-permanent records may be destroyed after imaging



Tuberculosis  
Records

Patient Clinical  
Records

Maternal and  
Child Health  
Records



# 9 Digital Imaging

Patients	Patient clinical records - adult	Patient clinical records - pediatric	STD/HIV/AIDS (clinical) records	Maternal and child health records
All	No	No	Yes	No
Patients seen in last _____ years	3 years	3 years	n/a	5 years
Patients with chronic conditions	Yes	Yes	n/a	Yes
Patients with appointments in next 6 months	Yes	Yes	n/a	Yes












**Request for Disposal of Original Records Duplicated by Electronic Means**

*If you have questions, call (919) 807-7350 and ask for the Records Management Analyst assigned to your agency.*

This form is used to request approval from the Department of Cultural Resources to dispose of non-permanent paper records which have been scanned, entered into databases, or otherwise duplicated through digital imaging or other conversion to a digital environment. This form does not apply to records which have been microfilmed or photocopied, or to records with a permanent retention.

Agency Contact Name:		Date (MM-DD-YYYY):
Phone (area code):	Email:	
County/Municipality:	Office:	
Mailing address:		

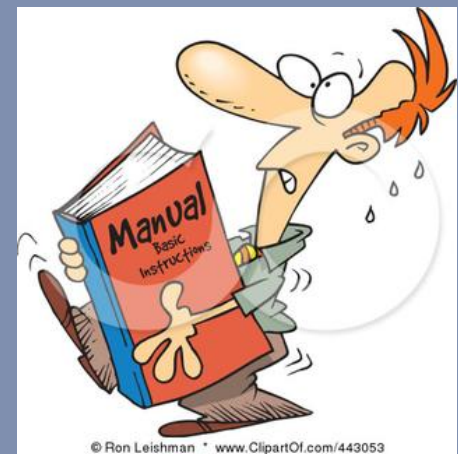
Record Series Title A group of records as listed in records retention schedule	Description of Records Specific records as referred to in-office	Inclusive Dates (1987-1989; 2005-present)	Approx. Volume of Records (e.g. "1 file cabinet," "5 boxes")	Retention Period As listed in records retention schedule

Requested by:			
	Signature	Requestor	Date
Approved by:			
	Signature	Requestor's Supervisor	Date
			
	Signature	Assistant Records Administrator State Archives of North Carolina	Date

[http://archives.ncdcr.gov/Portals/26/PDF/gov\\_lists/records.duplicated.electronic.means.pdf](http://archives.ncdcr.gov/Portals/26/PDF/gov_lists/records.duplicated.electronic.means.pdf)

# 10 Documentation

- All procedural manuals
- System documentation
  - Includes hardware and software documentation
  - Review and update annually
- System and procedural documentation for scanning
- Training documentation
- Audit documentation
- Security backup and disaster recovery plan
- System-level agreements for contracted IT services
- Your Electronic Records and Imaging Policy





# Electronic Records and Imaging Policy

North Carolina Department of Cultural Resources  
Division of Archives and Records



Sample Electronic Records and Imaging Policy  
For Use by Local and State Agencies

[http://archives.ncdcr.gov/Portals/26/PDF/guidelines/model\\_erec\\_policy.pdf](http://archives.ncdcr.gov/Portals/26/PDF/guidelines/model_erec_policy.pdf)

August 2014












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# Resources

## FOR GOVERNMENT

-  Digital Records
-  Laws And Guidelines
-  State Records Center
-  Visit Us
-  Forms
-  Retention Schedules
-  Records Management Services and Training
-  Imaging and Microfilming
-  Frequently Asked Questions

<http://archives.ncdcr.gov/ForGovernment.aspx>



<https://ncrecords.wordpress.com/>

### Checklist for Scanning Contracts

- File formats
- Plan for converting files to a new format
- File naming practices
- Access rights/security mechanisms
- Backups (specify frequency and location)



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# Records Management Analysts

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